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ACTION IO-16

INFO	LOG-00	AF-01	AID-01	ARA-01	CIAE-00	C-01	OASY-00
	DOEE-00	EAP-01	EB-01	EUR-01	HA-09	H-01	TEDE-00
	INR-00	LAB-01	L-01	ADS-00	NEA-01	NSAE-00	OIC-02
	OIG-04	OMB-01	PA-01	PM-00	PRS-01	P-01	SNP-00
	SP-00	SR-00	SS-00	STR-01	TRSE-00	T-00	USIE-00
	SA-01	RPE-01	PMB-00	/049W			
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O 090140Z APR 94
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 5575
AMEMBASSY KAMPALA PRIORITY
INFO AMEMBASSY KIGALI PRIORITY
WHITEHOUSE WASHDC PRIORITY
JOINT STAFF WASHDC
SECDEF WASHDC
USCINCEUR VAIHINGEN GE
UN SECURITY COUNCIL COLLECTIVE
AMEMBASSY OTTAWA
AMEMBASSY NAIROBI
AMEMBASSY BUJUMBURA
AMEMBASSY BRUSSELS
AMEMBASSY DAR ES SALAAM
AMEMBASSY ADDIS ABABA

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DEPT FOR IO/UNP, IO/PHO, AF/C AND L/AF;
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WHITEHOUSE PASS TO NSC FOR SRICE, DMOZENA
JOINT STAFF FOR CHAIRMAN, DIR JS, J3;
SECDEF FOR OSD/ISA

E.O.12356: DECL:OADR
TAGS: MOPS, PREL, MARR, PGOV, KDEM, RW, UNSC, CG

SUBJECT: PROCEDURES ESTABLISHED FOR SECURITY COUNCIL
ACTION ON EVACUATING FOREIGN NATIONALS AND UNAMIR FROM
RWANDA

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1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY: ON APRIL 8 UN, BELGIAN, FRENCH, AND US REPRESENTATIVES DISCUSSED A POSSIBLE FOUR-STAGE PROCEDURE FOR OBTAINING SECURITY COUNCIL "BLESSING" OF EVACUATION OF FOREIGN NATIONALS AND UNAMIR IF THERE IS NO SOLID CEASE-FIRE WITHIN TWENTY-FOUR HOURS: MEMBER STATES NOTIFY THE SYG OF THEIR CONCERN FOR THEIR CITIZENS IN RWANDA; THE SYG NOTIFIES THE SECURITY COUNCIL OF THE MEMBER STATES' CONCERNS AND RECOMMENDS

THAT UNAMIR ALSO BE EVACUATED; THE SECURITY COUNCIL MEETS; THE SECURITY COUNCIL APPROVES THE SYG'S RECOMMENDATION THAT UNAMIR AND FOREIGN NATIONALS BE EVACUATED WITH THE ASSISTANCE OF MEMBER STATES. END SUMMARY.

3. ON APRIL 8 UN OFFICIALS AND REPRESENTATIVES OF FRANCE, BELGIUM, AND THE US MET TO DISCUSS CONTINGENCY PLANS AND PROCEDURES FOR OBTAINING SECURITY COUNCIL

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"BLESSING" FOR EVACUATING FOREIGN NATIONALS FROM RWANDA SHOULD THE SITUATION NOT IMPROVE WITHIN THE NEXT 24 HOURS. PRESENT FROM USUN WERE AMBASSADOR INDERFURTH, MILAD COL. CLONTZ, AND POLOFF MICHAEL BARNETT; AMONG THOSE FROM UNDPKO WERE U/SYG KOFI ANNAN, DIMITRY TITOV, AND ISEL RIVERO.

4. UNDERSECRETARY FOR PEACEKEEPING ANNAN OPENED THE MEETING BY OUTLINING A DIRE SITUATION IN RWANDA: MANY PEACEKEEPERS EITHER KILLED OR INJURED; POSSIBLY TWO ADDITIONAL BELGIANS KILLED TODAY; ONLY FOUR DAYS OF SUPPLIES REMAINING FOR UNAMIR TROOPS (WHICH MEANS THAT THERE ARE PROBABLY LESS FOR FOREIGN NATIONALS); AND SO FAR FC DAILLARE HAS NOT BEEN ABLE TO ARRANGE A CEASE-FIRE OR ACCESS TO THE AIRPORT.

5. ANNAN UNDERSTANDS THE LIKELIHOOD OF MEMBER STATES EVACUATING THEIR NATIONALS FROM RWANDA, AND UNAMIR IS READY TO ASSIST IN THAT EVACUATION. THERE ARE ROUGHLY 3,000 TO 4,000 FOREIGN NATIONALS THAT WILL NEED TO BE EVACUATED, WHICH INCLUDES APPROXIMATELY 1500 BELGIANS, 300 FRENCH, 300 GERMANS, AND 200 AMERICANS.

6. THEN ANNAN ANNOUNCED THAT UNAMIR MUST BE EVACUATED

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WITH FOREIGN NATIONALS IF THERE IS NO EFFECTIVE
CEASE-FIRE SOON. UNDER SUCH CONDITIONS IF UNAMIR
REMAINS WHILE FOREIGN NATIONALS DEPART, HE CONTINUED, IT
WILL BECOME A TARGET FOR RWANDANS SEEKING REVENGE. ANNAN
SAID THAT HE WAS SPEAKING FOR THE SYG.

7. THE FRENCH SAID THAT THEY HAD SPOKEN TO THE CHINESE
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ABOUT THE POSSIBILITY OF HAVING THE SECURITY COUNCIL
APPROVE A FRENCH EVACUATION EFFORT THAT WOULD INVOLVE
HUMANITARIAN ASSISTANCE, OPENING THE AIRPORT, EVACUATING
FOREIGN NATIONALS, AND HAVING UNAMIR BECOME A CHAPTER
VII OPERATION. THE CHINESE SAID THAT THEY WOULD NOT
OPPOSE SUCH A MOVE SO LONG AS IT WAS FOR HUMANITARIAN
PURPOSES AND FOR A VERY LIMITED PERIOD. THE FRENCH GAVE
EVERY INDICATION THAT THEY WERE READY TO MOVE VERY SOON,
AND THAT THEY WOULD LIKE TO HAVE THE LEGAL AND POLITICAL
AUTHORITY. PERHAPS SOMETHING STRONGER THAN YESTERDAY'S
STATEMENT BY THE PRESIDENT OF THE SECURITY COUNCIL, THE
FRENCH DEPPERMPREP SAID.

8. THE GROUP THEN DISCUSSED A POSSIBLE FOUR-STAGE
PROCESS FOR AUTHORIZING THE EVACUATION OF BOTH FOREIGN
NATIONALS AND UNAMIR IN THE NEXT DAY OR TWO IF THERE IS
NO CEASE FIRE. FIRST, THE MEMBER STATES INFORM THE SYG
THAT THEY ARE VERY CONCERNED ABOUT THE SAFETY OF THEIR
FOREIGN NATIONALS, THAT THEY WILL TAKE WHATEVER ACTIONS
ARE NECESSARY TO PROTECT THEIR NATIONALS, AND THAT THEY
SEEK UNAMIR'S ASSISTANCE IN THIS EVACUATION EFFORT.
ANNAN ADDED THAT IT WAS VERY IMPORTANT THAT THE MEMBER
STATES, AND NOT THE SYG, INITIATE THE REQUEST;

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OTHERWISE, IT MIGHT APPEAR THAT THE SYG WAS ABANDONING RWANDA.

9. SECOND, THE SYG WOULD USE THIS LETTER FROM THE MEMBER STATES TO APPROACH THE SECURITY COUNCIL, AND RECOMMEND THAT UNAMIR ALSO BE EVACUATED BECAUSE OF THE THREAT TO THE LIVES OF THE PEACEKEEPERS AND BECAUSE THE ORIGINAL CONDITIONS FOR HAVING THE MANDATE NO LONGER EXIST. ANNAN MADE IT CLEAR THAT UNAMIR SHOULD NOT BE LEFT BEHIND, AND THAT THOSE STATES WHO ARE DIRECTLY INVOLVED IN THE EVACUATION EFFORT ALSO MAKE PLANS TO EVACUATE THE 2500 UNAMIR TROOPS.

10. THIRD, THE SECURITY COUNCIL CONVENES TO DISCUSS THE EVACUATION OF FOREIGN NATIONALS AND UNAMIR BY MEMBER STATES. FINALLY, THE SECURITY COUNCIL AUTHORIZES THE AFOREMENTIONED REQUESTS, EITHER BY A RESPONDING LETTER TO THE SYG, A PRESIDENTIAL STATEMENT, OR, POSSIBLY, A RESOLUTION.

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11. ANNAN URGED THAT THOSE THINKING ABOUT EVACUATING THEIR NATIONALS SEEK THE APPROVAL OF THE SECURITY COUNCIL; THIS IS A PRECEDENT-SETTING MOVE, HE EMPHASIZED, AND WE MUST BE VERY CAREFUL TO ENSURE THAT WE SET THE RIGHT PRECEDENT THAT GIVES THIS ACTION REAL LEGITIMACY: "WE KNOW WHAT WE WANT TO DO, BUT WE MUST DO IT CORRECTLY."

12. BUJUMBURA MINIMIZE CONSIDERED.

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